



BROMSGROVE DISTRICT COUNCIL

MEETING OF THE STANDARDS COMMITTEE

WEDNESDAY 25TH JULY 2012, AT 6.00 P.M.

COMMITTEE ROOM, THE COUNCIL HOUSE, BURCOT LANE, BROMSGROVE

SUPPLEMENTARY DOCUMENTATION

The attached papers were specified as "to follow" on the Agenda previously distributed relating to the above mentioned meeting.

3. To confirm the accuracy of the minutes of the meetings of the Standards Committee held on 24th May 2012 and 13th June 2012 (Pages 1 - 12)

K. DICKS
Chief Executive

The Council House
Burcot Lane
BROMSGROVE
Worcestershire
B60 1AA

24th July 2012

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BROMSGROVE DISTRICT COUNCIL

MEETING OF THE STANDARDS COMMITTEE

THURSDAY, 24TH MAY 2012 AT 6.00 P.M.

PRESENT: Independent Members: Mr. N. A. Burke (Chairman) and Ms. K. J. Sharpe (Vice-Chairman)

District Councillors: Mrs. S. J. Baxter, J. S. Brogan (substituting for Mrs. M. A. Sherrey JP), S. R. Colella and L. C. R. Mallett

Parish Councils' Representative: Mr. I. A. Hodgetts

Subject Member: District Councillor Dr. D. W. P. Booth JP

Investigating Officer: Mr. M. Blamire-Brown

Officers: Mrs. S. Sellers and Ms. D. Parker-Jones

1/12 **APOLOGIES FOR ABSENCE**

Apologies for absence were received from District Councillor Mrs. M. A. Sherrey JP, Mrs. G. Bell (Independent Member) and Mr. J. Cypher (Parish Councils' Representative).

2/12 **DECLARATIONS OF INTEREST**

No declarations of interest were received.

3/12 **FINAL DETERMINATION OF COMPLAINT REFERENCE 01/11**

Further to the meeting of the Standards Committee held on 27th April 2012, the Committee considered a report of the Investigating Officer on an alleged failure by District Councillor Dr. Del Booth to follow the Bromsgrove District Council Code of Conduct. The allegation concerned Councillor Dr. Booth's alleged failure to declare a personal and prejudicial interest at a meeting of the Cabinet on 5th October 2011, in connection with the transfer of land comprising the recreation ground at Housman Close, Charford, Bromsgrove to Bromsgrove District Housing Trust.

It was noted that at the meeting on 27th April 2012 the Committee had agreed to make public the Investigating Officer's report, subject to certain personal data contained in the report (the name of Councillor Dr. Booth's partner) which would remain subject to exemption and could not therefore be discussed in public. It was further noted that no request had been made by Councillor Dr. Booth as part of the pre-hearing process for any part of the hearing to take

place in closed session, and with the agreement of all parties present it was therefore agreed that the hearing would continue in public.

A report of the Investigating Officer dated 29th February 2012, which found that Councillor Dr. Booth had failed to follow the Bromsgrove District Council Code of Conduct in relation to part of the allegation, namely that Councillor Dr. Booth had failed to declare a personal interest, was considered. The Investigating Officer had further found that the personal interest did not amount to a prejudicial interest. The Committee was asked to determine whether, based on the facts set out in the report and the representations made at the hearing, it agreed with the Investigating Officer's findings.

Councillor Dr. Booth was present at the hearing and represented himself. Mr. Michael Blamire-Brown, the Investigating Officer, was also present. No witnesses were called by either Councillor Dr. Booth or the Investigating Officer.

RESOLVED:

- (a) that Councillor Dr. Booth had failed to follow the Code of Conduct by not declaring a personal interest at the Cabinet meeting of Bromsgrove District Council on 5th October 2011, contrary to paragraph 9 of the Bromsgrove District Council Code of Conduct; and
- (b) that the following sanction be imposed on Councillor Dr. Booth:
that Councillor Dr. Booth be required to attend one of the training sessions for Members on the Code of Conduct which are scheduled to take place on 13th, 18th and 20th June 2012, or in the event he is unable to attend one of those sessions, such other training on the Code as may be arranged for him by the Monitoring Officer.

There were no recommendations to the authority. However, the Committee asked for the following statement to be noted for the record:

"Generally, the Committee would take this opportunity to emphasise the importance of regular training and to encourage all elected Members to attend the Standards training that is arranged for Members."

(A copy of the Committee's full decision, together with the reasons for it, is appended.)

The meeting closed at 7.15 p.m.

Chairman

BROMSGROVE DISTRICT COUNCIL

STANDARDS COMMITTEE HEARING

FULL WRITTEN DECISION

Complaint Reference: 01/11

Member subject to allegation	District Councillor Dr Del Booth
Investigating Officer	Mr. Michael Blamire-Brown
Date of report:	29th February 2012
Name of Member's representative:	N/A
Relevant authority concerned:	Bromsgrove District Council
Date of the hearing:	24th May 2012
Names of Standards Committee members:	
Chairman:	Mr. N. A. Burke Ms. K. J. Sharpe Mr. I. A. Hodgetts Councillor S. R. Colella Councillor J. Brogan (substituting for Councillor Mrs. M. Sherrey) Councillor Mrs. S Baxter
Standards Committee Legal Adviser:	Mrs. S. Sellers
Committee Services Officer:	Ms. D. Parker-Jones

Referral for investigation and subject matter of complaint

On 23rd November 2011 the Standards Assessment Sub-Committee considered a complaint made by District Councillor Sean Shannon in relation to District Councillor Dr Del Booth. Councillor Shannon complained that Councillor Booth had breached the Code of Conduct by failing to declare a personal and prejudicial interest at a meeting of the Cabinet on 5th October 2011. The matter under consideration at the meeting was the transfer of land comprising the recreation ground at Housman Close, Charford, Bromsgrove to Bromsgrove District Housing Trust (BDHT). The complaint alleged that Councillor Booth owns land and a dwelling house at 15 Housman Close which overlooks the former play area and that he remained in the room and participated in the discussion about the transfer of the land. Councillor Shannon was of the view that as a result of the Cabinet decision the value of Councillor Booth's property would increase and that therefore he should have declared a personal and prejudicial interest.

The Standards Assessment Sub-Committee decided to refer the matter for investigation and the Monitoring Officer appointed Mr. Michael Blamire-Brown as the Investigating Officer.

Summary of the Allegation

That Councillor Booth failed to comply with the Code of Conduct for Bromsgrove District Council by failing to declare a personal interest and a prejudicial interest at the Cabinet meeting of Bromsgrove District Council on 5th October 2011, contrary to paragraphs 9 and 10 of the Bromsgrove District Council Code of Conduct.

Preliminary Issues

The Standards Committee had decided at the consideration meeting on 27th April 2012 to lift the exemption on the complaint being considered in private session. Accordingly the committee report and the Investigating Officer's report were released into the public domain with the papers being redacted to remove any personal information.

The Standards Committee considered this issue again at the start of the hearing and no representations having been made to ask for any part of the hearing to be held in private the Committee agreed to proceed with the hearing in public session.

Summary of submissions by the Investigating Officer

Mr. Blamire-Brown confirmed that the contents of his report were correct and accurate. He summarised the inquiries he had made and addressed the Committee in relation to the facts, none of which were in dispute. He confirmed that Councillor Booth had co-operated fully in the investigation.

He explained to the Committee the reasoning that had led him to reach the view that Councillor Booth had a personal interest in the decision on 5th October 2011 but did not have a prejudicial interest.

He summarised the relevant tests under the Code of Conduct and how these related to the facts of the case. He confirmed that due to the proximity of Councillor Booth's house to the site in question a personal interest applied. In relation to a prejudicial interest this did not arise.

Specifically under paragraph 10 (2) of the Code of Conduct a prejudicial interest will not apply where the business being considered "does not affect your financial position". Mr. Blamire-Brown had considered the issue of whether the transfer of the land and subsequent construction of social housing on it would lead to a rise in property prices. Based on the evidence he had been able to find on this point his view was that property prices will be governed by a number of factors including the housing market generally, demand in the local area, the area in which a property is located and the state of repair of the property. It was not possible to reach a definite conclusion that in the circumstances of the case the development of the recreation land would materially affect the value of 15 Housman Close.

Summary of submissions by the Subject Member

Councillor Booth was present at the hearing but was not represented. Councillor Booth did not seek to dispute any of the facts in the Investigating Officer's report and did not call any witnesses.

Councillor Booth apologised for not having declared a personal interest at the Cabinet meeting. He confirmed that he had considered the issue but had formed the view that the transfer of the recreation land would not affect his well-being. His property did not share any common boundary with the land; he had not been aware of any problems concerning the use of the land for alleged anti social behaviour and given the location of Housman Close he did not believe that the public would perceive the development of social housing on the land as making any difference.

He went on to explain that having talked the matter over with Mr. Blamire-Brown as part of the investigation he could now see that the proximity of his house to the site should have alerted him to the fact that his well-being might be affected and that he should have taken advice. He told the Committee that he would be much more cautious in the future and would always think carefully and seek advice if similar situations arose.

Findings of fact

The Committee made the following decision:

That the facts set out at paragraphs 5.1 (a) to (u) of the Investigating Officer's Report were undisputed and would be adopted by the Committee as the facts of the matter.

Finding as to whether the Subject Member had failed to follow the Code including reasons

The Standard Committee found that Councillor Booth had failed to follow the Code of Conduct by not declaring a personal interest at the Cabinet meeting of Bromsgrove District Council 5th October 2011 contrary to paragraph 9 of the Bromsgrove District Council Code of Conduct.

The reasons for the Committee's decision were as follows:-

- that the facts as adopted lead to the conclusion that the Code was breached;
- that Councillor Booth accepted that there was a breach of the Code; and
- that the Committee agreed with the analysis of the reasons for the breach as set out in Part 8 of the Investigating Officer's report.

The Sanctions imposed and reasons for them

The Committee gave careful consideration to the issue of imposing a sanction and was referred to guidance previously published by the Adjudication Panel for England and Standards for England in this regard.

The Committee has decided to impose a sanction as follows:

That Councillor Booth attend one of the training sessions for Members on the Code of Conduct which are scheduled to take place on 13th, 18th and 20th June 2012, or in the event that he is unable to attend one of those sessions, such other training on the Code of Conduct as may be arranged for him by the Monitoring Officer.

In considering the penalty the Committee has had regard to the following:

- that Councillor Booth has not previously been reported to the Standards Committee in connection with any complaints regarding the Code of Conduct;

- that the breach clearly arose unintentionally;
- that Councillor Booth had assured the Committee that he would always seek advice in future and declare an interest if in any doubt; and
- based on the above factors the Committee decided that training would be the appropriate sanction; whilst the Committee endorses the principle that openness and transparency should be upheld in local government decision making, Councillor Booth had shown that he recognised that he should have sought advice and made a declaration.

Recommendations to the authority or additional actions

There were no recommendations to the authority. However, the Committee asked for the following statement to be noted for the record.

“Generally, the Committee would take this opportunity to emphasise the importance of regular training and to encourage all elected Members to attend the Standards training that is arranged for Members.”

Right of Appeal

A Member subject to a Standards Committee finding has the right to apply in writing to the First-tier Tribunal of the General Regulatory Chamber (Local Government Standards in England) for permission to appeal the Standards Committee’s finding.

A request for permission to appeal has to be made to the First-tier Tribunal within 28 days of the Member’s receipt of the Standards Committee’s full written decision.

.....
Chairman of the Standards Committee

Dated:

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BROMSGROVE DISTRICT COUNCIL

MEETING OF THE STANDARDS COMMITTEE

WEDNESDAY, 13TH JUNE 2012 AT 5.00 P.M.

PRESENT: Independent Members: Mr. N. A. Burke (Chairman) and Ms. K. J. Sharpe (Vice-Chairman)

District Councillors: Mrs. S. J. Baxter, S. R. Colella and L. C. R. Mallett (from second part of Minute No. 6/12 (27th April 2012 Minutes) to Minute No. 9/12)

Parish Councils' Representatives: Mr. J. Cypher and Mr. I. A. Hodgetts

Observer: Mrs. K. May (non-voting Deputy Parish Councils' Representative)

Officers: Mrs. C. Felton, Mrs. S. Sellers and Ms. D. Parker-Jones

4/12 **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Mrs. G. Bell (Independent Member).

5/12 **DECLARATIONS OF INTEREST**

No declarations of interest were received.

6/12 **MINUTES**

The minutes of the meetings of the Standards Committee held on 21st March 2012 and 27th April 2012 were submitted.

RESOLVED that, subject to it being noted that third bullet point contained within minute 43/12 (Localism Act 2011 - New Standards Regime) of the 21st March 2012 minutes should read "This meant that a complainant would not be able to insist on a hearing taking place", the minutes be approved as correct records.

7/12 **MONITORING OFFICER'S REPORT**

The Committee noted the contents of the Monitoring Officer's (MO's) report and the issues detailed below were raised during the consideration of this.

(i) **Complaints for Local Assessment**

In relation to the Assessment Sub-Committee meeting which had taken place on 28th May 2012 to consider Complaint Reference 13/11, the Deputy Monitoring Officer (DMO) advised that the Sub-Committee had

determined that no further action be taken against the Subject Member. No further details of the case were disclosed as the parties involved in the matter had only that day been notified of the outcome and Officers therefore wished to ensure that they were first aware of the position.

(ii) Complaint References 07/11, 08/11 and 09/11

The DMO updated Members as to the position with the ongoing investigations for Complaint References 07/11, 08/11 and 09/11 (see (iii) below).

(iii) Localism Act 2011

The DMO advised that the Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012 had been laid before Parliament on 8th June 2012 and would come into force on 1st July 2012. The Regulations contained a Schedule which provided a description of what constituted pecuniary interests. It was noted that Full Council on 19th June would be considering a report on the new standards arrangements.

The DMO updated Members on the transitional arrangements and confirmed that the new regime would be introduced on 1st July. Regarding current ongoing investigations, the DMO stated that where the Investigating Officer had written their report and this had reached committee stage the matter would continue under the new regime and would be subject to the revised list of sanctions. However, this did not apply to the Council's current investigations. In cases where the Investigating Officer's report had not reached that stage then there was no provision contained in the transitional arrangements for the matter to proceed any further.

Members queried whether a complainant could lodge a further complaint based on the same matter. The MO/DMO stated that they did not think this could happen as the new Code would apply to alleged conduct which had taken place after 1st July. The MO stated that whilst this might be unsatisfactory for a complainant, the transitional arrangements were such that there was no other available option.

Members discussed the key changes to the disclosure of interests under the new regime, in particular the requirement for Members to disclose such interests in relation to their spouse/civil partner and the implications of this. Mr. Cypher advised of a meeting which he had attended with the West Midlands Local Government Association regarding the disclosure of data for other parties and the implications of this with the Data Commissioner.

The DMO advised that Officers were currently working with legal colleagues within the County on the drafting of a new register of interests form for Members and accompanying guidance. However, in view of the lateness of the regulations this was being done very last minute and with no guidance from central government at that stage to assist Officers.

Finally, the DMO updated Members on a recent legislative change in relation to current Independent Members who might wish to seek to apply to become an Independent Person under the new regime, which Officers would ensure all Independent Members were made fully aware of.

RESOLVED

- (a) that the contents of the report be noted; and
- (b) that any required actions arising from the points detailed in the report and the preamble above be acted upon, as appropriate.

8/12 **PARISH COUNCILS' REPRESENTATIVES' REPORT**

Mr. Cypher confirmed that following the recent meeting of the Bromsgrove Area Committee of the Worcestershire County Association of Local Councils (CALC), it had been agreed that he and Mr. Hodgetts would continue as the Parish Councils' Representatives on any successor Standards Committee, with Mrs. May continuing as the Deputy Parish Councils' Representative. He expressed his gratitude for how well the current Committee had worked together and for the role of the Independent Members on this.

Mr Cypher stated that it was fortunate that the Monitoring Officers within the county were working together to agree a county-wide approach to the new regime. He added that, in general terms, it was hoped that the parish councils would adopt the District Council's model Code of Conduct and arrangements for dealing with Member complaints, although this might not be the case with all of the parishes.

Councillor Mrs. Baxter referred to guidance which had been produced by the National Association of Local Councils (NALC) on the adoption of its model Code of Conduct, from which it was her understanding NALC were suggesting that its Code should only be adopted if there was no other available local version. It was also reported that NALC would be lobbying the government in relation to the change of status of parish representatives on any successor standards committees, with their future status being that of non-voting co-opted members.

RESOLVED that the position be noted.

9/12 **OUTGOING INDEPENDENT MEMBERS**

The Monitoring Officer stated that Full Council wished to formally recognise the hard work of the outgoing Independent Members on the Standards Committee. As a thank you to the Members concerned therefore a small gift was presented to each in recognition of their service to the Council.

The meeting closed at 5.40 p.m.

Chairman

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